Development Interventions in Wollaita, 1960s-2000s A Critical Review

FSS Monograph No. 4

Dessalegn Rahmato



© 2007 by the author and Forum for Social Studies (FSS)

All rights reserved.

Printed in Addis Ababa

ISBN 10: 99944-50-13-1 ISBN 13: 978-99944-50-13-8

Forum for Social Studies (FSS) P.O. Box 25864 code 1000 Addis Ababa, Ethiopia Email: <u>fss@ethionet.et</u> Web: www.fssethiopia.org.et

Cover photos: courtesy of Action for Development

This monograph was published with the financial support of the Department for International Development (DFID, UK), the Embassy of Denmark, the Embassy of Ireland, the Royal Embassy of the Netherlands, and the Norwegian Church Aid.

Contents

List	of Tables	V	
Ack	nowledgments	vi	
Acro	onyms	vii	
Summary			
I.	Introduction		
	1.1 Objectives of the Study	1	
	1.2 Focus of the Study		
II.	Wollaita: Poverty and Destitution		
	2.1 Context		
	2.2 Population and Demographic Stress		
	2.3 Economic Activities		
	2.3.1 Land Resources and the Farming System	10	
	2.3.2 Livelihood Diversification	17	
	2.4 Vulnerable Livelihoods		
	2.4.1 Poverty and Destitution	19	
	2.4.2 Famine and Food Insecurity	22	
	2.4.3 Pandemics and Congested Living	24	
III.	Development Interventions in Wollaita Since the 1960s		
	3.1 Government: Development Policies		
	3.1.1 The Imperial Regime	27	
	3.1.2 The Derg and Agricultural Socialism	34	
	3.1.3 The Present Government and Agriculture- Led Development	39	
	3.2 NGOs as Development Partners in Wollaita		
	3.2.1 NGOs in Wollaita	45	

		3.2.2	How Much Have NGOs Invested?	47
		3.2.3	Achievements	52
		3.2.4	Shortcomings	54
		3.2.5	Challenges	56
	3.3	Urban A	Areas and the Private Sector	57
IV.	Conclusions and Policy Implications			61
	4.1	Summ	ning Up	61
	4.2	Policy	Implications	63
	4.3	The W	Vay Forward	66
Refe	References			
NGO Officers, Local Officials and Businesspersons Interviewed				73
Peasants Interviewed				76
Man of Wollaita				77

List of Tables and Maps

	Tables			
Table 1	Wollaita Population by Woreda (2005)	7		
Table 2	Wollaita Population Estimates & Census	7		
Table 3	Distribution of Land Holdings (%)	11		
Table 4	Land Sufficiency for Different Crops in Bolosso (1989)	12		
Table 5	Fertilizer Distributed in the 1970s and 2000s (in quintals)	15		
Table 6	Average Yield of Teff and Maize in Wollaita (1967, 1970s and 2004) (qn/ha)	16		
Table 7	Wollaita: Population Dependent on Food Aid (1994-2001)	23		
Table 8	Settlement Areas, Population and Cost	43		
Table 9	NGO Expenditure for Selected Regions by Sector (1997-2001)	47		
Table 10	Information on NGOs Operating in Wollaita (2005)	49		
Table 11	The Private Sector in Soddo (2006)	58		
	Map			
Map of Wollaita				

Acknowledgements

This study was conceived and sponsored by three NGOs, namely, Action for Development, Christian Aid, and Inter-Church Organization for Development Cooperation (ICCO), which have had a long association with Wollaita in one form or another. The latter two provide funding and other forms of assistance to NGOs running programs in rural communities. Action for Development is engaged in community based rural development in several Zones in the Southern Killil, and until it phased out its program at the end of 2004, it had a strong presence in Wollaita. The study that the three Organizations commissioned was aimed at initiating broad-based debate and dialogue about the development challenges facing Wollaita. I would like to thank all three for their support and cooperation during the preparation of the study and for allowing me to have the work published by FSS.

I would also like to thank all informants who generously gave us their time and provided valuable information and documents, especially government officials in Soddo, NGO staff in Addis Ababa and Soddo, peasants in Bolloso, Damot Gale and Kindo Koysha woredas and businessmen in Soddo, without whose cooperation this study would not have been completed.

Finally, I would like to acknowledge and thank my research assistant, Mellese Madda of Debub University, who diligently collected information useful to the study and conducted all the peasant interviews in the field.

Acronyms

AFD: Action for Development

AMRC: Arba Minch Rehabilitation Center

CCCE: Children's Cross Connection Ethiopia

CRDA: Christian Relief and Development Association

CSO (A): Central Statistical Office (Authority)

DFED: Department of Finance and Economic Development

(Soddo)

DARD: Department of Agriculture and Rural Development

(Soddo)

DPPC: Disaster Prevention and Preparedness Commission

EDRI: Ethiopian Development Research Institute

EPRDF: Ethiopian Peoples Revolutionary Democratic Front

FDRE: Federal Democratic Government of Ethiopia

FGA: Family Guidance Association (Soddo)

ICCO: Inter-Church Organization for Development Cooperation

NCFSE: New Coalition for Food Security in Ethiopia

MFT: Mossy Foot Prevention & Treatment Association

NGO: Non-Government Organization

RRC: Relief and Rehabilitation Commission

SNNPR: Southern Nations, Nationalities and Peoples' Region

WADU: Wollaita Agricultural Development Unit

WDA: Wollaita Development Association

Summary

This study examines the development interventions of the last four and half decades from the point of view of three key determinants of poverty and destitution, namely, population dynamics and land shortage, urbanization and commercialization, and livelihood diversification

Wollaita is one of the most thickly settled areas of the country, and in some places, the population density compares with that found in the highly overpopulated areas of south-east Asia. The complex impact of demographic pressure on natural resources and living space, poverty and income, farming systems, the ecological balance of the rural areas, and public health is quite obvious but has not been seriously examined. Wollaita is a land of micro-holdings. Partly as a result of population dynamics, partly because of the specific farming system of the area, per capita land holdings have always been small relative to other parts of the country. The evidence indicates, however, that family holdings have been growing smaller through the decades, and in recent years this has been compounded by growing landlessness especially among the young.

Over the last four and half decades, considerable effort has been made and immense resources invested in Wollaita by government, NGOs and other non-state actors. The achievements are by no means insignificant. Since the 1960s, when Wollaita was almost totally neglected, a good deal of investment in basic infrastructure, social services, and agriculture has been made. All these investments are, by Ethiopian standards, essential elements of modernity. Hence, in many ways, Wollaita is different today than it was four and half decades ago. And yet, the problems of poverty and destitution, unemployment, disease, food insecurity, resource loss- in brief extreme rural hardship and suffering have not only persisted but also increased in magnitude and severity.

The development interventions in the last four and half decades by the government, development partners and others have, by and large, failed to address the key determinants of poverty and destitution, though the failure is greater or lesser in degree depending on the problems and policy interventions concerned. These determinants are, in my view, demographic stress and land shortage, urbanization and commercialization, and livelihood diversification. The issue of drought

has also been included, but drought is a common hazard that has affected many parts of the country and is not specific to Wollaita. Because of this failure, the damaging impact of these factors is more pronounced today than before. The study suggests that a considerable policy shift is needed to put these determinants at center stage and to accelerate the pace of development.