HIV/AIDS FINANCING and Spending in Eastern and Southern Africa

Edited by Vailet Mukotsanjera



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The opinions, conclusions and recommendations in this publication do not necessarily reflect the donors' opinion.

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ACRONYMS AND ABBREVIATIONS

ABC	Abstinence, Being faithful, and Condom
ABC	AIDS Business Coalition in Zanzibar
ABU	AID'S BUGINESS COALITION IN ZANZIBAR
ACU	AIDS CONTROL UNIT
AGO	ACCOUNTANT-GENERAL'S OFFICE
	APPROPRIATION IN AID
	Acquired Immuno-Deficiency Syndrome
APUIY	APPROPRIATION UTILISATION INDEX
ASC	AIDS SPENDING CATEGORIES
AUIY	Allotment Utilisation Index
BCC	BEHAVIOUR CHANGE COMMUNICATION
BLM	Banja la Mtsogdo
BoFED	BUREAU OF FINANCE AND ECONOMIC DEVELOPMENT (REGIONAL)
BoP	Balance of Payments
ВоТ	Bank of Tanzania
BP	Beneficiary segments of population
BPIY	Budget Programming Index
BSC	Budget Steering Committee
BSD	Budgetary Supplies Department
BSS	Behaviour Surveillance Survey
CACC	CONSTITUENCY AIDS CONTROL COMMITTEE
CAG	Controller and Auditor-General
CARF	Community AIDS Response Fund AIDS or Action
CBO	COMMUNITY-BASED ORGANISATION
CBS	Central Bureau of Statistics
CCJDP	Catholic Commission of Justice and Development
ССМ	Chama cha Mapinduzi
CDC	Centre for Disease Control
CFS	Consolidated Fund Services
СН	Child Health
CHAI	Clinton Foundation against HIV/AIDS
CHAM	Christian Health Association of Malawi
CHF	Community Health Fund
CIDA	Canadian International Development Agency
CMAC	Council Multisectoral AIDS Committee
СМО	Chief Minister's Office
СО	CLINICAL OFFICER
CPU	Central Planning Unit
CRDA	Catholic Relief and Development Agency
CSA	Central Statistics Authority
CSD	Constitutional Statutory and Debt Servicing

CSO	Civil Society Organisation
CSW	COMMERCIAL SEX WORKER
DAC	Development Assistance Committee
DACCOMs	District AIDS Coordinating Committees
DATF	District AIDS Task Force
DBCC	Department of Budget Coordination Committee
DBM	Department of Budget and Management
DBS	Direct Budget Support
DFID	Department for International Development
DHS	Demographic and Health Survey
DOH	Department of Health
DRI	District Response Initiative Program
EMSAP	Ethiopian Multisectoral HIV/AIDS Programme
ERD	External Resource Department
ESRF	Economic and Social Research Foundation
EU	European Union
FA	Financing agent
FBO	Faith-based organisation
FDRE	Federal Democratic Republic of Ethiopia
FHAPCO	Federal HIV/AIDS Prevention and Control Office
FHI	Family Health International
FMA	Financial Management Agency
FS	Financing sources
FY	Financial year
GAA	GOVERNMENT APPROPRIATIONS ACT
GDP	Gross Domestic Product
G8	Group of Eight (Industrialised Countries)
GER	Gross Enrolment Ratio
GFATM	GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS AND MALARIA
GFCCM	Global Fund Country Coordinating Mechanism
GFS	Government Finance Statistics
GNI	Gross National Income
GOK	Government of Kenya
HAPCO	HIV/AIDS Prevention Control Programme
HBS	Household Budget Survey
HDI	Human Development Index
HQ	Headquarters
HSDP	Health Sector Development Program
HSSP	Health Services and Systems Project
ICASA	International Conference on AIDS and STDs in Africa
IDR	Institute for Development Research
IDU	Injecting drug user
IEC	INFORMATION, EDUCATION AND COMMUNICATION

	Integrated Financial Management System
IFMS	
IHRDC	IFAKARA HEALTH RESEARCH AND DEVELOPMENT CENTRE
ILO	International Labor Organization
IMF	International Monetary Fund
IMG	Independent Monitoring Group
IMR	INFANT MORTALITY RATE
IMTC	Interministerial Technical Committee
INESOR	Institute for Economic and Social Research
IPAR	Institute of Policy Analysis and Research
JAPR	Joint AIDS Programme Review
JAS	Joint Assistance Strategy
JFA	Joint Financing Agreement
KCMC	Kilimanjaro Christian Medical Centre
KDHS	Kenya Demographic Health Survey
KHADREP	Kenya HIV/AIDS Disaster Response Project
KNASP	Kenya National AIDS Strategic Plan
KTAM	Kenyan Treatment Access Movement
M&E	Monitoring and Evaluation
MAP	Multicountry HIV/AIDS Programme
MARP	Most-at-risk-populations
MCH	Maternal and Child Health
MDAs	Ministries, Departments and Agencies
MDG	MILLENNIUM DEVELOPMENT GOAL
MDHS	Malawi Demographic and Health Survey
MEDAC	Ministry of Economic Development and Cooperation
MEFF	Macroeconomic and Fiscal Framework
MEJN	Malawi Economic Justice Network
МК	Malawi Kwacha
MMR	Maternal Mortality Ratio
MOALE	Ministry of Agriculture, Livestock and Environment
MoE	Ministry of Education
MoF	Ministry of Finance
Mofea	Ministry of Finance and Economic Affairs
MoFED	Ministry of Finance and Economic Development
MoFNP	Ministry of Financing and National Planning
MoH	Ministry of Health (and Population)
MoHSW	Ministry of Health and Social Welfare
MoPND	Ministry of Planning and National Development
MOTTI	Ministry of Trade, Tourism and Investment
MP	Member of Parliament
MPAC	Multisectoral Policy Advisory Committee
MPER	Ministerial public expenditure review
MSH	Management Sciences for Health
-	

MSM	Men who have sex with other men
MTEF	Medium-term Expenditure Framework
MTP	MEDIUM-TERM PLAN
NAA	National AIDS Account
NAC	National AID'S Account National AID'S Commission; National AID'S Council
NAC	NATIONAL AID'S COMMISSION, NATIONAL AID'S COUNCIL NATIONAL AID'S CONTROL COUNCIL
NACP	National AIDS Control Programme
NASA	National AIDS Spending Assessment
NASCOP	NATIONAL HIV/AIDS AND STI CONTROL PROGRAMME
NBPC	National Budget and Planning Committee
NBS	National Bureau of Statistics
NER	Net Enrolment Ratio
NGO	Non-governmental Organisation
NHA	National Health Accounts
NHIF	National Health Insurance Fund
NMSF	National Multisectoral Strategic Framework
NRB	National Review Board
NRE	National Resource Envelope
NSF	National Strategic Framework
NSGRP	National Strategy for Growth and Reduction of Poverty
NSP	National strategic plan
NZP+	Network of Zambians Living with HIV/AIDS
OACIY	Overall Absorptive Capacity Index
OCGS	Office of the Chief Government Statistician
OI	OPPORTUNISTIC INFECTION
OOPE	Out-of-pocket expenditure
OP	Office of the President
OPC	Office of the President and Cabinet
ORID	Other related infectious diseases
OSY	Out-of-school youth
OUNHC	Office of the United Nations High Commission
OVC	ORPHANS AND VULNERABLE CHILDREN
OVP	Office of the Vice-President
PAF	Policy Assessment Framework
PAPs	Programmes, activities and projects
PASDEP	Plan for Accelerated and Sustained Development to End Poverty
PATE	PROVINCIAL AIDS TASK FORCE
PDCC	Provincial Development Coordinating Committee
PEP	Post-exposure prophylaxis
PEPFAR	Presidential Emergency Plan for AIDS Relief
PER	PUBLIC EXPENDITURE REVIEWS
PER	Production factors
PFMRP	Production factors Public Financial Management Reform Program
PHC (C)	Primary Health Care (Center)

PHF	Primary Health Facility
PHRPLUS	Partners for Health Reformplus
PLWHA	People Living with HIV/AIDS
РМО	Prime Minister's Office
PMTCT	Prevention of Mother-to-Child Transmission
PoW	Programme of Work
PPP	Purchasing Power Parity
PRBS	Poverty Reduction Budget Support
PRS	Poverty Reduction Strategy
PRSC	Poverty Reduction Support Credit
PS	Permanent Secretary
PSI	Population Services International
PTR	Pupil teacher ratio
RAB	Regional Advisory Board
RALG	Regional Administration and Local Government
RAPIDS	Reaching HIV/AIDS-Affected People with Integrated Development and Support
RAS	Regional Administrative Secretary
RBB	Results-based budgeting
RC	Regional Committee
RFE	Rapid Fund Envelope
RGoZ	Revolutionary Government of Zanzibar
RH	Reproductive Health
RHAPCO	Regional HIV/AIDS Prevention and Control Office
RTS	Resource Tracking Software
SADC	Southern African Development Community
SAP	Structural Adjustment Programme
SARPN	Southern African Regional Poverty Network
SER	Special Exchequer Requisitions
SFH	Society for Family Health
SHACCOM	Shehia AIDS Coordinating Committee
SHARE	Support to the HIV/AIDS Response in Zambia
SIDA	Swedish International Development Agency
SNA	Systems of Health Accounts
SOE	Statement of Expenditure
SSA	Sub-Saharan Africa
STI	Sexually transmitted infection
SU	Substance user
SWAp	Sector-wide Approach
SWG	Sector Working Group
TAC	Technical AIDS Committees
TACAIDS	Tanzania Commission for AIDS
TAS	Tanzania Assistance Strategy
ТВ	Tuberculosis

TFHAE	Total Foreign HIV/AIDS Expenditure
THAE	Total HIV/AIDS Expenditure
THE	Total Health Expenditure
THIS	Tanzania HIV/AIDS Indicator Survey
ТМАР	Tanzania Multi-Sectoral AIDS Project
TPE	Total Public Expenditure
TPHAE	Total Public HIV/AIDS Expenditure
TPHE	Total Public Health Expenditure
TPHME	Total Public HIV/AIDS Expenditure
TRA	Tanzania Revenue Authority
UN	United Nations
UNAIDS	United Nations Programme on AIDS
UNDP	United Nations Development Programme
UNGASS	United Nations General Assembly Special Session on HIV/AIDS
UNHCR	United Nations High Commissioner for Refugees
UNICEF	United Nations Children's Fund
UNIP	United National Independence Party
UNZA	University of Zambia
UPE	Universal Primary Education
URT	United Republic of Tanzania
USAID	United States Agency for International Development
US\$	United States dollar
VAT	Value-added tax
VCT	Voluntary counselling and testing
VMAC	VILLAGE MULTISECTORAL AIDS COMMITTEE
WB	World Bank
WFP	World Food Programme
WHO	World Health Organization
WMAC	Ward Multisectoral AIDS Committee
YAV	Youth Action Volunteers
ZAC	Zanzibar AIDS Commission
ZACP	Zanzibar AIDS Control Program
ZAIADA	Zanzibar against AIDS Infection and Drug Abuse
ZANARA	Zambia National Response to AIDS
ZANGOC	Zanzibar NGO Cluster for HIV/AIDS Prevention
ZAPHA+	Zanzibar Association of People Living with HIV/AIDS
ZIADA	Zanzibar Association of Interfaith on AIDS and Development
ZNAN	Zambia National AIDS Network
ZNSP	Zanzibar National Strategic Plan
ZPCT	Zambian Prevention, Control and Treatment
ZPRP	Zanzibar Poverty Reduction Plan
ZRB	Zanzibar Revenue Board
ZWRCN	Zimbabwe Women's Resource Centre and Network

GLOSSARY OF ECONOMIC TERMS

Absorptive capacity: The ability of service providers to spend all the resources that have been allocated to them

Allocation: The funds set aside for a particular purpose

BALANCED BUDGET: EQUALITY BETWEEN REVENUES AND EXPENDITURES THAT CONSTITUTE A BUDGET

BALANCE OF PAYMENTS: THE DIFFERENCE BETWEEN THE FUNDS RECEIVED BY A COUNTRY AND THOSE PAID OUT BY A COUNTRY FOR ALL INTERNATIONAL TRANSACTIONS

BUDGET: A STATEMENT OF THE FINANCIAL POSITION OF AN ENTITY – ESPECIALLY A HOUSEHOLD, BUSINESS, OR GOVERNMENT – BASED ON ESTIMATES OF ANTICIPATED REVENUE AND EXPENDITURE

BUDGET DEFICIT: AN EXCESS OF BUDGETARY EXPENDITURE OVER REVENUE

BUDGET SURPLUS: AN EXCESS OF BUDGETARY REVENUE OVER EXPENDITURE

CONSUMER PRICE INDEX: AN INDEX OF THE PRICES OF GOODS, SUCH AS FOOD AND CLOTHING, AND SERVICES, SUCH AS HEALTH AND TRANSPORT, TYPICALLY PURCHASED BY THE URBAN CONSUMER

ECONOMIC DEVELOPMENT: THE PROCESS OF IMPROVING THE ECONOMY'S ABILITY TO SATISFY CONSUMER WANTS AND NEEDS

ECONOMIC GROWTH: LONG-TERM EXPANSION OF THE ABILITY OF AN ECONOMY TO PRODUCE OUTPUT

EFFICIENCY: THE CAPACITY TO OBTAIN THE MOST SATISFACTION POSSIBLE FROM A GIVEN AMOUNT OF RESOURCES

EMPIRICAL: BASED ON, OR RELATING TO, REAL-WORLD DATA OR ANALYSIS; OTHER THAN THEORETICAL

EQUITY: THE FAIRNESS OF INCOME OR WEALTH DISTRIBUTION

EXCHANGE RATE: THE PRICE OF ONE NATION'S CURRENCY IN TERMS OF ANOTHER NATION'S CURRENCY, WITH THE EXCHANGE RATE BEING SPECIFIED AS THE AMOUNT OF ONE CURRENCY THAT CAN BE TRADED IN TERMS OF UNIT OF THE OTHER

EXPENDITURE: THE AMOUNT OF MONEY SPENT

FISCAL: THE 12-MONTH PERIOD THAT GOVERNMENT USES FOR COLLECTING TAXES, APPROPRIATING SPENDING, AND OTHERWISE TABULATING ITS BUDGET

GDP DEFLATOR: A PRICE INDEX BASED ON THE CALCULATION OF THE REAL GROSS DOMESTIC PRODUCT THAT IS USED AS AN INDICATOR OF AVERAGE PRICES IN THE ECONOMY

GDP price deflator: A price index calculated as the ratio nominal gross domestic product to real gross domestic product

GOVERNMENT BORROWING: THE DEMAND FOR LOANS OBTAINED THROUGH THE FINANCIAL MARKETS BY THE GOVERNMENT SECTOR TO FINANCE GOVERNMENT PURCHASES OVER AND ABOVE TAXES

GOVERNMENT EXPENDITURE: SPENDING BY THE GOVERNMENT SECTOR, INCLUDING BOTH THE PURCHASE OF FINAL GOODS AND SERVICES, OR THE GROSS DOMESTIC PRODUCT, AND TRANSFER PAYMENTS; USED BY THE GOVERNMENT SECTOR TO UNDERTAKE KEY FUNCTIONS; FINANCED WITH A COMBINATION OF TAXES AND BORROWING

GROSS DOMESTIC PRODUCT (GDP): THE TOTAL MARKET VALUE OF ALL GOODS AND SERVICES PRODUCED WITHIN THE POLITICAL BOUNDARIES OF AN ECONOMY DURING A GIVEN PERIOD OF TIME, USUALLY ONE YEAR

GROWTH RATE: THE PERCENTAGE CHANGE IN A VARIABLE FROM ONE YEAR TO THE NEXT; A MEASURE OF HOW MUCH THE VARIABLE IS GROWING OVER TIME

HUMAN CAPITAL: THE SUM TOTAL OF A PERSON'S PRODUCTIVE KNOWLEDGE, EXPERIENCE, AND TRAIN-ING; THE GREATER THE ACQUISITION OF HUMAN CAPITAL, THE MORE PRODUCTIVE THE PERSON

INFLATION: A PERSISTENT INCREASE IN THE AVERAGE PRICE LEVEL IN THE ECONOMY; OCCURS WHEN THE AVERAGE PRICE LEVEL (THAT IS, PRICES IN GENERAL) INCREASES OVER TIME; NEITHER MEANING THAT ALL PRICES INCREASE BY THE SAME AMOUNT, NOR THAT ALL PRICES NECESSARILY INCREASE

NOMINAL: THE ACTUAL DOLLAR PRICE OF ITEMS WHEN THEY ARE BOUGHT OR SOLD; AS OPPOSED TO TERM "REAL", WHICH IS ACTUAL VALUE ADJUSTED IN ACCORDANCE WITH PRICE CHANGES OR INFLATION

NOMINAL GDP: THE TOTAL MARKET VALUE, MEASURED IN CURRENT PRICES, OF ALL GOODS AND SERVICES PRODUCED WITHIN THE POLITICAL BOUNDARIES OF A CERTAIN ECONOMY DURING A GIVEN PERIOD OF TIME, USUALLY ONE YEAR

OFF-BUDGET EXPENDITURE: ALLOCATIONS MADE TO A GOVERNMENT MINISTRY OR DEPARTMENT, WHICH ARE NEITHER ALLOCATED THROUGH THE NATIONAL BUDGET, NOR ACCOUNTED FOR BY THE GOVERNMENT

ON-BUDGET EXPENDITURE: ALLOCATIONS MADE THROUGH THE BUDGET, WHICH ARE ACCOUNTED FOR BY THE GOVERNMENT

Real: The value of goods and services after adjustments for inflation

REAL GDP: THE TOTAL MARKET VALUE, MEASURED IN PRICES, OF ALL GOODS AND SERVICES PRO-DUCED WITHIN THE POLITICAL BOUNDARIES OF AN ECONOMY DURING A GIVEN PERIOD OF TIME, USU-ALLY ONE YEAR

RESOURCE ALLOCATION: THE DIVIDING UP AND DISTRIBUTION OF AVAILABLE, LIMITED RESOURCES TO COMPETING, ALTERNATIVE USES THAT SATISFY UNLIMITED WANTS AND NEEDS

REVENUE: THE MONEY COLLECTED IN THE FORM OF TAXES, FEES, FINES, FEDERAL GRANTS, BOND SALES AND OTHER SOURCES DEPOSITED IN THE STATE TREASURY, WHICH SERVES AS A SOURCE OF FUNDING FOR THE GOVERNMENT

NATIONAL AIDS SPENDING ASSESSMENT TERMINOLOGY

(BASED ON THE UN PROGRAMME ON AIDS DEFINITIONS)

AIDS SPENDING CATEGORIES (ASCS) COMPRISE HIV/AIDS-RELATED INTERVENTIONS AND ACTIVITIES, SUCH AS HUMAN RESOURCE INCENTIVES AND RESEARCH.

BENEFICIARY SEGMENTS OF POPULATION (BPS) ARE THOSE SECTORS OF THE POPULATION, SUCH AS PLWHAS, SEX WORKERS, MSM AND IDUS, BENEFITING FROM A CERTAIN PROVISION.

FINANCING AGENTS (FAS) ARE ENTITIES, SUCH AS GOVERNMENT MINISTRIES AND DEPARTMENTS, LOCAL AUTHORITIES AND CSOS, THAT POOL THEIR FINANCIAL RESOURCES TO FINANCE THE PROGRAMMES OF SERVICE PROVIDERS.

FINANCING SOURCES (FSS) ARE ENTITIES, SUCH AS THE GOVERNMENT AND BILATERAL AND MULTILATERAL INSTITUTIONS, THAT FINANCE THE PROVISION OF HIV/AIDS-RELATED SERVICES BY THE AGENTS CONCERNED.

PRODUCTION FACTORS (PFs) / RESOURCE COSTS ARE INPUTS, SUCH AS LABOUR, CAPITAL, NATURAL RESOURCES, ENTREPRENEURIAL RESOURCES AND DISTRIBUTION COSTS.

PROVIDERS (PSS) ARE ENTITIES, SUCH AS HOSPITALS AND CSOS, THAT PRODUCE, PROVIDE AND DELIVER HIV/AIDS-related services.

About the Authors

Editor

Vailet Mukotsanjera holds both an MSc in Economics and a BSc Hons in Economics from the University of Zimbabwe. Vailet is currently the Regional Coordinator of the AIDS Budget Unit (ABU) of Idasa's Governance and AIDS Programme. As such, she is responsible for the coordination of the ABU's multicountry research on HIV/AIDS financing and spending in Africa. Her unit also undertakes capacity-building targeted at both state and nonstate actors in Africa.

Prior to joining Idasa, Vailet worked with the Zimbabwe Women's Resource Centre and Network (ZWRCN) as a gender budgeting specialist, defining, designing, implementing and monitoring a gender budgeting action strategy for the organisation. She was also involved in the development of research frameworks and training tools aimed at building gender budget literacy. Before joining the ZWRCN, she worked for MoFED in Zimbabwe as an economist. Her job involved carrying out research and developing economic models that enhance the relevance and utility of fiscal measures, developing and maintaining a database on different economic variables and making recommendations for economic policy formulation. Prior to joining the MoF, as an assistant researcher for the Department of International Development (DfiD) (United Kingdom), she helped to conduct a labour survey entitled *"Where has all the education gone in Zimbabwe?"*.

Tanzania

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ΕΤΗΙΟΡΙΑ

Getnet Alemu, a senior researcher and lecturer, currently heads the Macroeconomic and Policy Studies Division at the Institute of Development Research at Addis Ababa University. He obtained a BA degree in Economics from Addis Ababa University in 1987 and both an MA degree in Economic Policy and Planning, in 1992, and a PhD in Development Studies, in 2002, from the Institute of Social Studies in The Hague in the Netherlands in 1992. Until joining Addis Ababa University, he worked for the Ethiopian Government from September 1987 onwards. After filling the role of graduate assistant at the Jimma Health Science Institute (now Jimma University) and of senior economic researcher at the National Urban Planning Institute, he served as a senior investment policy expert for the Ethiopian Investment Authority (currently the Ethiopian Investment Commission).

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Yimer Hassen has, since June 2007, worked as an Implementation Support Officer for UNDP. Prior to joining UNDP, he served as the Finance Manager of the Multicountry HIV/AIDS Programme (MAP) (consisting of the World Bank (WB), the United Nations Children's Fund (UNICEF), UNDP, IRISH AID, ActionAid and other donors) in the Federal HIV/AIDS Prevention and Control Office (FHAPCO). He obtained his BA degree in Accounting from the University of Addis Ababa in 1984. At the time of going to press, he is working towards becoming a professional-level Chartered Certified Accountant via distance education in ACCA.

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Kenya

Paul Odundo is a specialist in planning, administration and impact evaluation, holding a PhD in planning and administration, and both an MA and a BED in education. He has participated in extensive health-related research at both the national and regional level, including health care financing, the preparation of modules for health management teams, social health insurance and the evaluation of the socioeconomic impact of HIV/AIDS. At the time of going to press, he is a lecturer in the School of Education at the University of Nairobi. His main interests are advocacy work and HIV/AIDS resource tracking.

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MALAWI

James Brown Gwaza is a Project and Resource Management Specialist, with more than fifteen years experience of business, technical, financial and economic appraisal and development. He is a specialist in fiduciary risk (the compliance monitoring of public finance and procurement), budget tracking and economic analysis in all sectors of the economy. Currently, he is part of the consultation team representing civil society in the development of the Malawi Development Assistance Strategy. Having worked with all the major multilateral donors, he understands their respective modus operandi.He has an in-depth knowledge of HIV/AIDS-related issues, such as advocacy, mainstreaming, capacity-building, and monitoring, evaluation and research, as well as of the development of HIV/AIDS workplace policies and programmes.

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